# MONTANA SENATE 2007 LEGISLATURE

# ROLL CALL NATURAL RESOUCES

DATE 1-24-01

NAMES	PRESENT	ABSENT	EXCUSED
SEN. AUBYN CURTISS (R)	<b>V</b>		
SEN. KELLY GEBHARDT (R)	/		
SEN. DAN HARRINGTON (D)	<b>V</b>		
SEN. CHRISTINE KAUFMANN (D)	<b>V</b>		
SEN. GARY PERRY (R)	V		
SEN. BILL TASH (R)	V		
SEN. MITCH TROPILA (D)	<b>/</b>		·
SEN. DAVID WANZENRIED (D)	<b>/</b>		
SEN. GREG LIND, CHAIRMAN	V		
JOE KOLMAN, LSD	·/		
C. J. JOHNSON, COMMITTEE SECRETARY	/		
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# VISITOR REGISTER NATURAL RESOURCES

DATE 1-24-07

BILLS BEING HEARD TODAY 58 218, 223, 24/

## **PLEASE PRINT**

NAME	PHONE	REPRESENTING	BILL#	SUPPORT	OPPOSE
MARK FIX	421-5760	NPRC	58218	:/	
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CLINT MEIZER	547-5221	SBCF	58241		
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LisaReterson	444-2929	DER	2B 518	V	

# VISITOR REGISTER NATURAL RESOURCES

DATE 1-24-07

BILLS BEING HEARD TODAY SB 218, 223 241

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SOHN BEAVER	449-4148	Self	218		
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Gan Amosto	443-2370	Righland France Conference	241		
Marilyn Grause	490-0367	BLM			
TIM RAVNDAL	439-5860	MMUA	218.		
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BRUCE WILLIAMS	307.752.3535	FIDELITY E 3P	223,241	V223	V24)
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Charles Sources	3077512880	self	223	223	
Markmoreland	406-757-2294		223	423	
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DATE	24/0	7			
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NAME	PHONE	REPRESENTING	/ BILL#	SUPPORT	OPPOSE
Room Da Lindlico Hall	442-3261	Tonque River Water	58223		X
Delia Hagen	745-8820		218/24/223	218,241	223
FL BARTLETT	443-6520	NORTHERN ALLIANCE	SB 241		X
STEVE PICHER.	439-4178	MT Stockarowers	1B225	X	
Charles Beachs	688 2380	Blus Chrinhyon	0223	X	
Janet Ellis	44'3-3949	MT Auduban	SB 241	X	
Galen Hollenbaugh	443-1200	40 81	58218	X.	
Chich Mugren	449-3375	NROC/RIYP	SB218	X	L
Annelledos	443.2520	MEIC	58218	×	
John Tubos	444-6605		5BZZ3		X
Sarah Cobler	581-2284	Martana Conservation Voters	SB 218	X	
Matt Leow	370-3183	MontPIRG	SBZB	X	
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Mary Schlyp	570-4105	MT Form Burray	223	X	
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# VISITOR REGISTER NATURAL RESOURCES

DATE 1-24-07	
BILLS BEING HEARD TODAY_	SB 218,223,241

### **PLEASE PRINT**

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MARK Ageres	4499933		SB 222		$\times$
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Jeff Bube	443-2520	MEIC	543223		X
Jeff Buby	443-2520	MEIC	9BZ41		X
KotieKasmier	7-81-4934	MT Far mers Union	SB223		$\times$
John Demley	307/472-72	47 Geneva Perrus PR Co.	J8223	X	
Ace Goodwin	406-784-2800	Goodwin Ranch	5B ZZ3	X	
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# **VISITOR REGISTER**

# **BUSINESS, LABOR AND ECONOMIC AFFAIRS**

DATE /- 24-07
BILLS BEING HEARD TODAY SB 211, 234, 240

#### **PLEASE PRINT**

NAME	PHONE	REPRESENTING	BILL#	SUPPORT	OPPOSE
Turn Brady Varden	ann 449-601	MT Assoc. of Churches	SB 240		
Margaret Moren	J4319836	Pa Greater MT IC	5B211	×	
Komba Wiggers	899-5659	Art Fls * Holena Chamber	53740		X.
CARL SCALLET N	431-2176	Biserat Kdigal Chap	5/1240		X
Dr re Sperce	441-2590	mi A do Pacis	5/ 240		Ŕ
Mr Sharitz	431-2176	MT Sub Ass'n	(SB241		Ŷ
Indirea Olsen	<b>O</b>	MTLA	58240	X	
Revin W. Smith	933-8000	Private Ctizankep. Faily	5B240		X
ason ladhunter	253-3807	Montano Logging Aspec	SB240		X
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Ride Hulchingen	868-9770	MY EIECT DOANS	SB 211		
PATRICK DRISCOLL	444-5237	State Auchtor	SB 234	<u>ا</u>	4 P4 T-14
Jan Stemers	227-709	self	58240	V	
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# **VISITOR REGISTER**

# **BUSINESS, LABOR AND ECONOMIC AFFAIRS**

DATE 1-24-07

BILLS BEING HEARD TODAY SB211, 234, 240

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NAME	PHONE	REPRESENTING	BILL#	SUPPORT	OPPOSE
Lovey & When	360 770	PUTAA	234		X
Jeith Allen	459.45ac		SBall	X	
Dwight Easton	240-5010	Famers Ins Gip	234/		X
Rogee AKGEIN	442-9555	ITAM	234		X
Grey Vanthorssen	442-0230	State Form Ins	5234		×
JACK FISHOR		Elect BOARD	211	χ	
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Shirly Warehim	442-6824	MT Society of CPA	240		X
John Youngons	442-9471	MEBE	210		X
A South	439-3124	MTLA	SB 2410	X	
Don Judge	459-1708	Teamsters Local 190	SB 240	Y	
Michael O'Brion	444x3(18	Serre lary of state.	SBZYO	In le	rnahand
Chinles Brook	5698-2380	10/0/	50211	\	X
Jon Metropulos	4428560	FJ6	50234		X
FRANKLote	443.900	Funix	88234		X_
Brad Griffin	855-5939	mi Retil Assoc	234		X
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Carol Koy	406-444-3917	SAU Dus Ins Com	234	infort	
BRIAN SCANA)	11 444-8744	SEIF	240	$\chi$	
Sallapercrowled	459-4244	Mt Contractors ASSU	240		Y

Mr. Chairman and members of the committee, for the record my name is Art Hayes Jr. I live at 208 Hanging Woman Creek Road, Birney, Montana. Along with my family I own The Brown Cattle Co. I am also the President of the Tongue River Water Users Association.

Many changes have taken place since October 1999, when the Controlled Groundwater Area was enacted by DNRC in order to accommodate the CBM industry. And much more knowledge about our water has been gained.

Southeastern Montana has been hit hard by drought—a drought which has intensified in the last several years. By late summer the Tongue and the Powder Rivers are dry at the Wyoming State line. I am the fourth generation of my family to live on Hanging Woman Creek, a major tributary of the Tongue River. Hanging Woman Creek encompasses 472 square miles of drainage. I am the first generation to see it dry. Water levels in the shallow aquifers are dropping. Spring flows are either drying up or diminishing.

My family and neighbors rely on our wells coming from the coal aquifers. Since 1999 I have learned from the USGS and from briefs filed by the CBM companies in various lawsuits, that these coal aquifers are "confined aquifers" having very little recharge. In 1952, atom bomb testing released into the atmosphere the trace element Tritium which subsequently contaminated all surface waters. A study by the USGS shows that water in coal aquifers does not contain Tritium thus showing that there has been no recharge since the early 1950s. This CBM water is thousands of years old, probably prehistoric.

CBM extraction from the coal aquifers does not remove all of the water but does remove the hydrostatic pressure of the aquifer. With out the hydrostatic pressure the water in the aquifer will not flow.

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The Prior Appropriation Doctrine "first in time first in right" goes back to before Montana was a state. However, the creation of the Controlled Groundwater Area has taken water rights from Montana citizens that have water rights in coal aquifers. A CBM company is only required to "offer a reasonable mitigation well agreement" which may not retain your water right. The coal vein aquifers have been our most reliable source of water during this drought. The growing demand for surface water far out reaches the supply. Coal aquifers will become a valuable asset in the future.

The amendment offered by Senator Peterson will put Montana water law back to the dark ages. I have no problem if a rancher wants to put this water to a beneficial use for stock, or domestic use as long as those uses are subject to Montana water law under Title 85. I do not believe that irrigation is a beneficial use of CBM water: Irrigation with CBM water is a guise for land disposal of CBM water. Is it irrigation when the soil amendments cost much more than the value of the crop being raised? Also, this is a finite source of water and considering the volume needed for irrigation it would be irresponsible of DNRC to issue a permit for that use.

I am passing around a photo of my house and stock water well. I had to do a little plumbing to get the photo but it shows there is gas being produced with the water. I am working with a friend to find a way to trap this gas to heat my house. This is a water well, with a water right filed with DNRC. If I can utilize the gas it becomes a gas well, by which, under Senator Peterson amendment I will not have to meet the requirements of Montana Water law. This amendment will start a free-for-all for a finite source of water vital to the future of Southeastern Montana. I urge you to kill this amendment.



### OIL AND GAS RECLAMATION ACT-SB 241

### Summary

The Oil and Gas Reclamation Act seeks to protect Montana's water quality and farming and ranching families by raising the standards for reclamation. This Act

- Requires reclamation plans before permit approval
- Establishes reclamation requirements, similar to those for other extractive industries
- Requires the completion of reclamation requirements before bond release

#### **Background**

Record profits for oil and gas companies have increased oil and gas exploration in Montana, including coal bed methane. In turn, this increased exploration will lead to amplified extraction of coal bed methane and conventional oil and gas. A majority of extraction will occur on private land. In the Powder River Basin of Montana alone, most of the surface is private irrigated crop or rangeland. Over 60% of that land consists of split estates, with minerals leased to oil and gas companies.

Increased coal bed methane extraction will affect water quality and the livelihoods of Montana's farm and ranch families. Montanans understand the value of agricultural production and the need for abundant sources of clean water.

#### **Problem**

The Montana Board of Oil and Gas Conservation administers bonding and reclamation of oil and gas operations. The bonding requirements for oil and gas are inadequate. Under current bonding requirements, a company can post a blanket bond of \$50,000 for all methane wells drilled in privately owned or state-owned minerals in Montana. Reclamation requirements are limited to the plugging and abandonment of wells, ignoring the miles of roads, pipelines, power lines, and containment pits that are a nuisance to landowners. If landowners successfully sue for full reclamation (as has happened in other extractive industries), the cost of that reclamation will fall on Montana's taxpayers.

The 2005 Montana Legislature, understanding the need for reform of Montana's oil and gas reclamation laws, passed HB 790 and charged the HB 790 subcommittee with studying the adequacy of bonding and reclamation requirements, in addition to studying split-estate law, and report their findings to the full Environmental Quality Council (EQC). However, the subcommittee failed to address the important issues of bonding and reclamation, and the legislation produced by the full EQC does not address these issues.

#### Solution

The Oil and Gas Reclamation Act takes the steps that were not taken by the full EQC in HB 790. In addition to requiring the plugging and abandonment of wells, the Oil and Gas Reclamation Act charges the Montana Board of Oil and Gas to require reclamation plans for any project area prior to approval of drilling permits. It establishes specific reclamation requirements, similar to the requirements of other extractive industries doing business in Montana. This act also requires the full completion of these specific reclamation requirements before the release of performance bonds.

Please turn sheet over for economic implications of oil and gas reclamation

# **Economic Implications of Reclamation**

Reclamation jobs serve as a multiplier to the larger economy<sup>1</sup>. Jobs in reclamation create jobs to support the reclamation profession. This includes services such as mechanic shops, fuel stations, and restaurants. Nurseries for native vegetation are needed, as are native seeds. This niche economic activity is highly reliant on contributions by the private sector. An increase in private spending restoration work leads to increased economic activity. It seems highly unlikely, given the context of industry history that extraction companies will volunteer to increase reclamation activity without regulation. States such as Colorado demonstrate that a comprehensive regulatory program does not prevent coal bed methane from being extracted or from being profitable<sup>2</sup>. The bottom line is that if a company wants to sell methane, they have to go where the methane is and play by the rules established for that location.

Most importantly, reclamation oriented economic activity and investment by the private sector significantly reduces or eliminates the public financial burden of cleaning and restoring extraction sites. One case study regarding the Fidelity Tongue River CBM Extraction Projects estimated that the bond assurances provided to ensure reclamation are roughly 6.8 million dollars short of the actual cost, leaving that burden squarely on the taxpayers of Montana.

Strict regulations regarding reclamation may actually benefit CBM extractors in the long run. One of the largest road blocks on CBM development is fear of water pollution or waste, destruction of scenic and agricultural land, and landscapes scared with access roads and well footprints. By increasing the reclamation standards and enforcing them, CBM extraction companies will not be perceived as a threat to local landowners in prospective areas. By mitigating their perceived negative qualities, they may reap economic benefits of more development with less resistance.

<sup>&</sup>lt;sup>1</sup> Tyler Turner and Brad Eldredge. "Reclamation and Restoration Economics in Montana: Fictional Scenarios for the Real World." (2006)

<sup>&</sup>lt;sup>2</sup> Kuipers and Associates. "Filling the Gaps." (2005

# **BLM COMPLIANCE REPORT-NOVEMBER 2005**

This report analyzed the development of coalbed methane, oil, and conventional natural gas facilities in the Powder River Basin in Wyoming. This analysis demonstrates the need for reclamation regulation.

During the course of the research, 628 inspections were completed at both wells and facilities, of which a total of 530, or 84%, were found to be out of compliance.

Violations included but were not limited to:

- Lack of adequate seeding and revegitation efforts.
- The establishment of significant non-native plant populations, including plants with noxious weed and weed of concern status.
- Soil erosion due to the lack of revegitation and road construction
- The construction of unapproved roads.
- Debris, such as wire, drill rods, fencing material and spools scattered on well sites.
- Loss of topsoil due to piles left near pumps.

Based on these findings, the BLM-Buffalo Field Office recommended several steps that might be taken that would mitigate some of these problems, some of which are addressed in SB 241-Oil and Gas Reclamation act. These recommendations include:

- Increased monitoring of water storage sights and an active weed control program.
- A formulation of standards that control the spread of weeds.
- Implementation of administrative and operational procedures that would require the operator to notify the BLM of seeding dates, techniques, and times, as well as require visual and financial proof that reseeding took place.
- Prevention of unsuitable water from being used that would cause soil damage or the dumping of excess water that may cause erosion.
- Restricting the access of livestock to areas undergoing reclamation.

For a copy of this report, please contact Mike Scott at 406.248.1154.

Figure 3: Compiance Totals (Wells & Facilities)

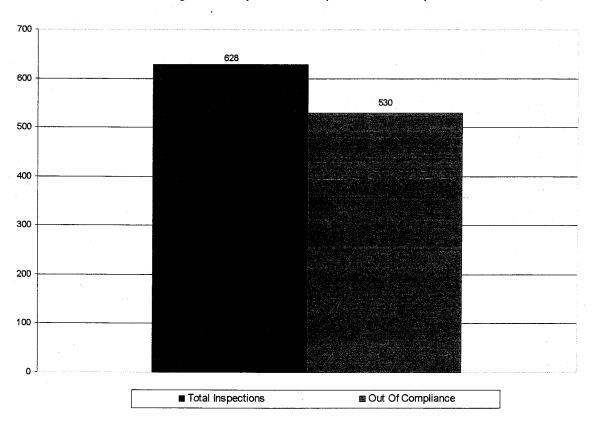
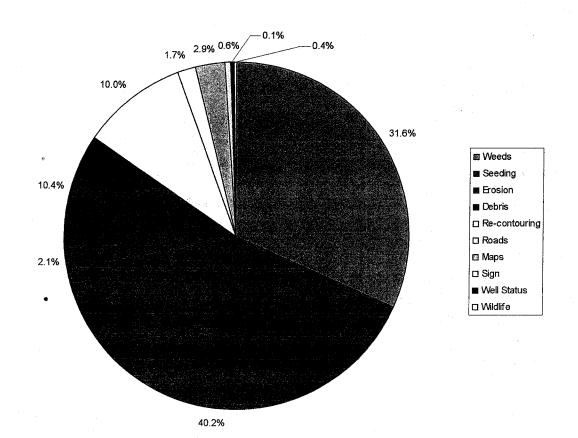


Figure 9: Percent of Environmental Problems Found



Mr. Chairman and members of the committee.

My name is Mark Fix and I am the chair of Northern Plains Resource Council.

Northern Plains Resource Council and its members support SB 218.

Geologic carbon sequestration will be a major part of our efforts to address global climate change. We know that burning fossil fuels for energy production releases large amounts of carbon dioxide to the atmosphere. By sequestering that carbon dioxide, we can reduce, and hopefully reverse, global warming.

Many farm and ranch families in Eastern Montana are members of Northern Plains. We know that when the state starts looking for places to sequester carbon dioxide, it will probably be looking in our direction.

Unfortunately, we still have no regulations or guidelines in Montana on how carbon sequestration will be done. We have no way to predict what carbon sequestration will look like, and how it might effect our farm and ranch operations. Before we can fully endorse the concept, we need to know how it impact those of us who will need to share our land with the pipelines and machinery that carbon sequestration will require.

The bill represents the essential first step in developing a carbon sequestration policy in Montana. It will give landowners a way to assess what it will mean to us, and to develop an informed position on the rest of the pieces of the puzzle, some of which this legislature, and even this committee, has already discussed.

We urge this committee to support SB 218 and start Montana on the road to a carbon sequestration policy that addresses the needs of all of our citizens.